UNITED STATES DEPARTMENT OF THE INTERIOR

MINERALS MANAGEMENT SERVICE

Gulf of Mexico OCS Region

New Orleans, Louisiana

FINAL

SITE-SPECIFIC ENVIRONMENTAL ASSESSMENT ENDANGERED SPECIES/STRUCTURE REMOVAL(S)

No. ES/SR 90-009

Structure Removal Activities

Galveston Area, Block 385

Lease OCS-G 8132

December 1989

UNITED STATES DEPARTMENT OF THE INTERIOR

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SITE-SPECIFIC ENVIRONMENTAL ASSESSMENT ENDANGERED SPECIES/STRUCTURE REMOVAL(S)

No. ES/SR 90-009

Assessment of the Environmental Impacts of the Proposed Removal of Caisson No. 2 in Galveston Area, Block 385 (Lease OCS-G 8132) by Walter Oil And Gas Corporation Commencement Date: December 1989 Prepared by Ted Stechmann

FINDING OF NO SIGNIFICANT IMPACT

I have considered the notification by Walter Oil and Gas Corporation to remove Caisson No. 2, Galveston Area, Block 385 (UCS-G 8132), SEA No. ES/SR 90-009, and based on the environmental analysis contained in the site-specific environmental assessment and any mitigation measure(s) contained therein, find that there is no evidence to indicate that the proposed action(s) will significantly (40 CFR 1508.27) affect the quality of the human environment, and the preparation of an environmental impact statement is not required.

TS

Regional Supervisor Leasing and Environment Gulf of Mexico OCS Region

12/11/89 Date

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INTRODUCTION AND BACKGROUND

The purpose of this Site-Specific Environmental Assessment (SEA) is to assess the specific impacts associated with proposed structure-removal activities. The SEA is based on a Programmatic Environmental Assessment (PEA) (USDI, MMS, 1987) which evaluates a broader spectrum of potential impacts resulting from the removal of structures; e.g., platforms/caissons across the central and western planning areas of the Gulf of Mexico Outer Continental Shelf. The PEA/SEA process is designed to simplify and reduce the size of environmental assessment documents by eliminating repetitive discussions of the same issues. This SEA conforms to MMS and other appropriate guidelines for preparing environmental assessments by utilizing data presented in the PEA to complete the assessment. It presents site-specific data regarding the proposed structure removal(s) and evaluates the potential impacts. Mitigation measures are contained in this document to lessen potential impacts. Preparation of this SEA has allowed the determination of whether a Finding of No Significant Impact (FONSI) is appropriate or whether further assessment of the proposal(s) is necessary.

I. DESCRIPTION OF THE PROPOSAL(S) AND NEED FOR THE PROPOSAL(S)

A. Description of the Proposed Action(s) with Mitigation

Walter Oil and Gas Corporation proposes to remove Caisson No. 2 in Galveston Area, Block 385 (Lease OCS-G 8132). The structure is located in a water depth of 95 feet and lies approximately 32 miles south of Brazoria County, Texas. The operator plans to explosively sever and remove the single piling consisting of three casings and the single conductor of Well No. 2 at a depth of 16 feet BML.

Refer to Appendix A for structure specifications for the removal(s), additional data on removal techniques, types and quantities of explosives to be used, and sequence of events. It has been determined that the proposed operations fall within the category of activities covered by the National Marine Fisheries Service (NMFS) Biological Opinion of July 25,1988 which addresses "standard" explosive structure removals in the Gulf of Mexico.

MITIGATION

Refer to the operator's proposal (Appendix A) for mitigative measure(s) proposed to reduce the likelihood of death or injury to sea turtles and marine mammals.

B. Need for the Proposed Action(s)

A discussion of the legal and regulatory mandates to remove abandoned oil and gas structures from Federal waters can be found in the PEA (USDI, MMS, 1987).Walter Oil and Gas Corporation states in their application (Walter, 1989; Appendix A) that the well ceased production in March, 1986.

II. ALTERNATIVES TO THE PROPOSED ACTION(S)

Alternatives to the proposed structure removal(s) with mitigation originally submitted are:

A. Non-Removal of the Structure(s)

Walter Oil and Gas Corporation would not proceed with the proposed removal(s). This alternative would eliminate the possibility that sea turtles, marine mammals or other marine life would be harmed by removal of the structure(s) as proposed. However, non-removal of the structure(s) would represent a conflict with Federal legal and regulatory requirements, which mandate the timely removal of obsolete or abandoned structures within a period of one year after termination of the lease, or upon termination of a right of use or easement.

B. Removal of the Structure(s) by Alternative Non-Explosive Methods

The MMS has discussed various structure-removal techniques in the Final Environmental Impact Statement (FEIS) for Proposed Oil and Gas Lease Sales 123 and 125 (USDI, MMS, 1989) and the PEA (USDI, MMS, 1987). It was concluded that the most effective methods of structure removal are the use of explosives, either bulk or shaped charges, and underwater arc cutting. Other methods appear promising but require additional development to solve the operational and logistical problems associated with these techniques. Primarily for this reason, it does not appear to be a feasible alternative for the removal of the subject structure(s).

Refer to the FEIS (USDI, MMS, 1989) and PEA (USDI, MMS, 1987) for detailed information concerning alternative methods of structure removal.

C. Removal of the Structure(s) as Proposed with Added Mitigation

Refer to the terms and conditions of the "generic" Incidental Take Statement (Appendix B), and any mitigation identified by this SEA necessary to reduce the likelihood of death or injury to sea turtles and marine mammals.

Our analysis of the proposal identified the following additional mitigative measures:

Our analysis indicates that there are existing pipelines located within 150 meters (490 feet) of the proposed activities. Precautions in accordance with NTL 83-3, Section IV.B. will be taken prior to performing the proposed activities.

III. ENVIRONMENTAL EFFECTS, SOCIOECONOMIC CONCERNS, AND OTHER CONSIDERATIONS

A. PHYSICAL ENVIRONMENT

1. Environmental Geology and Geologic Hazards

A discussion of environmental geology and geologic hazards can be found in the PEA (USDI, MMS, 1987). The proposed structure- removal activities are not in an area of sediment instability (mud flows, slumps, or slides). Therefore, geologic conditions are not expected to have an impact on the proposed structureremoval activities.

2. Meteorological Conditions

No impacts are expected as a result of the proposed activities. For analysis information, see the PEA referenced in the Introduction.

3. Physical and Chemical Oceanography

a. Physical Oceanography

No impacts are expected as a result of the proposed activities. For analysis information, see the PEA referenced in the Introduction.

b. Chemical Oceanography

Impacts are expected to be very low as a result of the proposed activities. For analysis information, see the PEA referenced in the Introduction.

Water Quality

Impacts are expected to be low as a result of the proposed activities. For analysis information, see the PEA referenced in the Introduction.

5. Air Quality

Impacts are expected to be very low as a result of the proposed activities. For analysis information, see the PEA referenced in the Introduction.

B. FIOLOGICAL ENVIRONMENT

1. Coastal Habitats

No impacts are expected as a result of the proposed activities. For analysis information, see the PEA referenced in the Introduction.

Protected, Endangered, and/or Threatened Species

a. Birds

The PEA (USDI, MMS, 1987) delineates sensitive areas along the Texas coastline where whooping cranes and brown pelicans could be adversely impacted by structure-removal support activities. The operator has indicated that helicopter flights and boat traffic would utilize a shorebase in Galveston, Texas. The proposed work is not expected to impact threatened or endangered birds or their habitat.

b. Marine Mammals

A discussion of marine mammals occurring across the Gulf of Mexico (GOM) and an assessment of the potential impacts of structure-removal activities on marine mammals can be found in the PEA (USDI, MMS, 1987). Fritts, et al. (1983) conducted aerial surveys across a 9,514 square mile area of GOM waters. Results of these surveys indicate that the bottlenose dolphin is probably the most likely marine mammal to be encountered at the proposed structure removal(s). MMS observers may be utilized to look for marine mammals prior to detonation of the primary charge(s) at the remova' site(s). If marine mammals are detected at the structure-removal site(s), detonation of the primary charge(s) would be delayed until the animals are removed from the area(s). In spite of these precautions, a low probability exists that marine mammals could enter the blast area(s) undetected and could be injured or killed by the underwater, subsurface detonation(s). Such an occurrence is considered highly unlikely and with the indicated protective mitigation measure(s), the proposed structure-removal activities are expected to have only a low impact on marine mammals.

c. Sea Turtles

A discussion of sea turtles occurring across the central and western GOM and an assessment of the potential impacts of structure-removal activities on sea turtles can be found in the PEA (USDI, MMS, 1987). Studies by Fritts, et al. (1983) and Fuller and Tappan (1986) as well as stranding data from the Sea Turtle Stranding and Salvage Network (Teas, 1989) indicate that sea turtles occur in the vicinity of the proposed activities and therefore could be impacted by the structure-removal operations. Definitive information on the probability of encountering sea turtles at the removal site(s) during explosive operations is scarce. NMFS and/or MMS observers may be utilized to look for sea turtles prior to detonation of the primary charge(s). If sea turtles are detected at the structure-removal site(s), detonation of the primary charge(s) will be delayed until the animals are removed from the area(s). As in the case of marine mammals. the possibility exists that sea turtles could enter the blast area(s) undetected and could be injured or killed by the underwater, subsurface detonation(s). This occurrence is considered unlikely, and with the indicated protective mitigation measure(s), the proposed structure-removal activities are expected to have only a low impact on sea turtles. A cumulative incidental take has been authorized by NMFS for this category actions, but with all the precautions to be taken as mitigating measure(s), it is unlikely that any sea turtles will be affected by these proposed operations.

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3. Birds

Impacts are expected to be very low as a result of the proposed activities. For analysis information, see the PEA referenced in the Introduction.

4. Sensitive Marine Habitats

A discussion of sensitive marine habitats occurring in the central and western GOM and an assessment of the potential impacts of structure-removal activities on these areas can be found in the PEA (USDI, MMS, 1987). The proposed activities are not near any sensitive marine habitats. Therefore, the subject structure- removal activities will not impact any sensitive marine habitats or their resident biota.

5. Offshore Habitats and Biota

Impacts are expected to be low as a result of the proposed activities. For analysis information, see the PEA referenced in the Introduction.

C. SOCIOECONOMIC CONCERNS

1. Employment

Impacts are expected to be very low as a result of the proposed artivities. For analysis information, ser the PEA referenced in the Introduction.

2. Economics

Impacts are expected to be very low as a result of the proposed activities. For analysis information, see the PEA referenced in the Introduction.

 Onshore Support Facilities, Land Use, and Coastal Communities and Services

The operator has indicated that Galveston, Texas would be the shore base for the proposed structure-removal activities. No impacts are expected as a result of the proposed activities. For analysis information, see the PEA referenced in the Introduction.

D. OTHER CONSIDERATIONS

1. Commercial and Recreational Fisheries

a. Commercial Fisheries

Impacts are expected to be low as a result of the proposed activities. For analysis information, see the PEA referenced in the Introduction.

b. Recreational Fisheries

Impacts are expected to be low as a result of the proposed activities. For analysis information, see the PEA referenced in the Introduction.

2. Archaeological Resources

Impacts are expected to be low as a result of the proposed activities. For analysis information, see the PEA referenced in the Introduction.

3. Military Use/Warning Areas and Explosive Dumping Areas

A description of military use/warning areas and explosive dumping areas, their locations and potential impacts of structure-removal activities on these areas can be found in the PEA (USDI, MMS, 1987). The proposed structure-removal activities will not take place in any of these areas. No impact is expected.

4. Navigation and Shipping

The proposed structure-removal activities are located adjacent to a shipping fairway. Structures located nearshore may serve as "landmarks" to vessels or helicopiers operating in the area on a regular basis. The overall impacts of the proposed work on navigation and shipping are expected to be very low. More information on the impacts of structure removals on navigation and shipping can be found in the PEA (USDI, MMS, 1987).

5. Pipelines and Cables

The PEA (USDI, MMS, 1987) contains a description of the impacts of structure-removal activities on pipelines and cables. There are existing pipelines within 500 feet of the proposed structure-removal activities. Since the operator must adhere to existing laws and regulations for abandonment of structures (including procedures required by Notice to Lessees and Operators 83-3), the proposed work will not pose a hazard to pipeline(s) and cable(s) in the area(s).

6. Other Mineral Resources

No impacts are expected as a result of the proposed activities. For analysis information, see the PEA referenced in the Introduction.

7. Human Health and Safety

The PEA (USDI, MMS, 1987) describes the hazardous conditions for workers during structure-removal activities. The operator has proposed the use of explosives in conjunction with the structure- removal activities. Existing legal and regulatory safety requirements will keep the impacts of the proposed work on human health and safety at a very low level.

E. UNAVOIDABLE ADVERSE IMPACTS

A discussion of unavoidable adverse impacts can be found in the PEA (USDI, MMS, 1987). Two areas of primary concern are the potential impact to protected, threatened, and/or endangered species and potential loss of habitat to the marine environment. Both topics are discussed in the PEA and previously in this document. Other unavoidable adverse impacts are considered to be minor.

IV. PUBLIC OPINION

A discussion of public concerns regarding structure-removal activities can be found in the PEA (USDI, MMS, 1987). The proposed structure-removal activities have generated no comments from the public.

V. CONSULTATION AND COORDINATION

In accordance with the provisions of Section 7 of the Endangered Species Act, the proposed structure-removal operations are covered by the biological opinion issued by NMFS on July 25, 1988, which established a category of "standard" explosive structure-removal operations. Their comments are included in Appendix B. The NMFS concluded that this category of structure- removal activities will not likely jeopardize the continued existence of any threatened or endangered species under their purview. Additionally, they concluded that this type of "standard" structure-removal activity may result in injury or mortality of loggerhead, Kemp's ridley, green, hawksbill, and leatherback turtles. Therefore, they established a cumulative level of incidental take and discussed various measures necessary to monitor and minimize this impact (see Appendix B). The NMFS noted that no incidental taking of marine mammals was authorized under Section 101(a)(5) of the Marine Mammal Protection Act of 1972 in connection with this category of structure-removal activities. Therefore, taking of marine mammals by the operator would be prohibited unless they successfully apply for and obtain a permit or waiver to do so from NMFS.

VI. BIBLIOGRAPHY AND SPECIAL REFERENCE(S)

Fritts, T.H., A.B. Irvine, R.D. Jennings, L.A. Collum, W. Hoffman, and M.A. McGehee. 1983. Turtles, birds, and mammals in the northern Gulf of Mexico and nearby Atlantic waters. U.S. Fish and Wildlife Service, Division of Biological Services, Washington, D.C.

Fuller, D.A. and A.M. Tappan. 1986. The occurrence of sea turtles in Louisiana coastal waters. Coastal Fisheries Institute. Center for Wetland Resources. Louisiana State University. Baton Review, LA.

Teas, Wendy G. 1989. 1989 semi-annual report of the sea turtle stranding and salvage network. Atlantic and Gulf Coasts of the United States. January -June 1989. National Marine Fisheries Service. Southeast Fisheries Center, Miami Laboratory, 75 Virginia Beach Drive, Miami, FL.

U.S. Department of the Interior. Minerals Management Service. 1989. Final Environmental Impact Statement. Proposed OCS 0il and Gas Lease Sales 123 and 125 (Central and Wester, Gulf of Mexico). OCS EIS/EA MMS 890005. Washington, D.C. Available from NTIS, Spri gfield, VA: PB87-118360/AS.

U.S. Department of the Interior. Minerals Management Service. 1987. Programmatic Environmental Assessment. Structure-removal activities Central and Western Gulf of Mexico Planning Areas. OCS/EA 87-0002. Gulf of Mexico OCS Region, New Orleans, LA.

VII. PREPARERS

Author

Ted Stechmann - Biologist

Typist

Joan L. Boiteaux

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VIII. APPENDICES

No.

- A. WALTER OIL AND GAS CORPORATION CORRESPONDENCE
- B. NMFS CORRESPONDENCE

APPENDIX A

WALTER OIL AND GAS CORPORATION CORRESPONDENCE

331-70-007 Steckmonn WALTER OIL & GAS CORPORATION RECEIVED October 31, 1989 RECEIVED NOV -: 1989 NOV - 3 1989 Mr. Daniel J. Bourgeois Regional Supervisor Office of Structural Office of Field Operations and Technical Support U. S. Department of the Interior Minerals Management Service 1201 Elmwood Park Boulevard New Orleans, Louisiana 70123-2394

Attention: Mr. Arvid Shaw OS-TS

RE: Proposed OCS Platform/Structure Removal Procedure Application for OCS-G 8132, Caisson No. 2, Galveston Block 385, Offshore, Texas

Gentlemen:

Reference is made to that certain letter dated October 24, 1989; whereby Walter Oil & Gas Corporation had submitted for your review and approval the "Proposed Platform/Structure Removal" procedure for OCS-G 8132, Caisson No. 2, Galveston Block 385, Offshore, Texas.

Caisson No. 2 was designed and installed as a tapered caisson type structure utilizing three (3) size caissons ($1 -52^{\circ} \times 2.0^{\circ}$ Wall Thickness; $1 - 60^{\circ} \times 1.75^{\circ}$ Wall Thickness and $1 - 60^{\circ} \times 1.0^{\circ}$ Wall Thickness) with a 5' swedge between the 52" and 60" at approximately 33' above the mudline. The tapered caisson was driven to the designed penetration over the existing 30" X 1" well surface caisson.

The proposed explosive charge will be deto<u>nated inside the structure</u> at 16' below the mudline where the dimension is 60" X 1.75" Wall Thickness.

If you should require additional information, please contact the undersigned at (7:3) 659-1222.

Very truly yours,

WALTER OIL & GAS CORPORATION

al moace

Susan Wilson Regulatory/Environmental Coordinator

: SEW

240 The Main Building, 1212 Main Street, Houston, Texas 77002 (713)659-1221

UNITED STATES GOVERNMENT MEMORANDUM

Subject: Platform Removal

To:

From:

Explosivel < so 16

Eplow Et.C 10/26/89 Environmental Operations Section (LE-5) RECEIVED Office of Structural and Technical Support, Field Operations, Gulf of Mexico OCS Region (OSTS) 100 Minerals Management Service Leasing & Environment OPERATOR: Walter Oil & Gas Coop 90-009 Area/Block Lease

Caisson No.2

Platform

Control No: ES/SR

GA 1385

OCS-G 8132

331-90-009

Stelling and

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Galveston, Tx Shore Base:

The .ttached application is forwarded to your office so that the Finding of No Significant Impact can be prepared. We believe this proposed activity meets the requirements of the generic Endangered Species Act Section 7 Consultation Document. There are/access existing pipeline(s) within 500 feet of the proposed removal location.

Stal

(OSTS Extension 2394

Enclosure

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AShah: :LEXITYPE:Disk 5

331-90-009



October 24, 1989

Mr. Daniel Bourgeois Regional Supervisor Office of Field Operations U. S. Department of the Interior Minerals Management Service 1201 Elmwood Park Boulevard New Orleans, Louisiana 70123-2394 RECEIVED OCT 2.5 1989 Office of Structural and Technical Subjurt

2

Attention: Mr. Arvid Shaw OS-TS

RE: Proposed OCS Platform/Structure Removal Procedure for OCS-G 8132, Caisson No. 2, Galveston Block 385, Offshore, Texas

Gentlemen:

In accordance with the regulations and guidelines contained in that certain Letter to Lessees dated December 9, 1986, and Notice to Lessees 85-8; Walter Oil & Gas Corporation respectfully submits for your review and approval the attached "Proposed OCS Platform/Structure Removal" procedure for Caisson No. 2, OCS-G 8132, Galveston Block 385.

Caisson No. 2 is a single pile well protector structure installed in 1988. OCS-G 8132, Well No. 2 ceased production from this structure on March 6, 1989. A separate application was submitted to the appropriate MMS District Office to permanently plug and abandon the subject well. Additionally, an applicatic: was submitted to the Regional Supervisor to abandon "in-place" Segment No. OCS-G 8444, a 4.500" Natural Gas and Condensate Lease Pipeline that originates from Caisson No. 2 and ties in to a subsea valve in Walter's 8.625" Natural Gas and Condensate Right-of-Way Pipeline that crosses Galveston Block 385.

Walter has completed the plugging and abandoning of the well, partial removal of Caisson No. 2 and the abandonment "in-place" of the lease pipeline on August 25, 1989. The partial removal of Caisson No. 2 consisted of the helideck, production deck with all production equipment being removed from the wellhead deck at \pm 45' level and installing the navigational aids equipment to the wellhead deck.

Walter will utilize an onshore base located in Galveston, Texas for the proposed explosive operation.

240 The Main Building, 1212 Main Street, Houston, Texas 77002 (713)659-1221

Minerals Management Service Proposed Structure Removal Procedure OCS-G 8132, Caisson No. 2 Galveston Block 385

Page Two

Please direct any questions concerning this procedure to the attention of the undersigned at (713) 659-1222.

Very truly yours,

WALTER OIL & GAS CORPORATION

mal W maring

Susan Wilson Regulatory/Environmental Coordinator

:SEW Attachments

WALTER OIL & GAS CORPORATION

PROPOSED OCS PLATFORM/STRUCTURE REMOVAL

Ι. RESPONSIBLE PARTY

A. Lease Operator Name: Walter Oil & Gas Corporation 1212 Main Street, Suite 240 B. Address: Houston, Texas 77002 C. Contact Person & Telephone No.: Susan Wilson /(713) 659-1222

II. IDENTIFICATION OF STRUCTURE TO BE REMOVED

- A. Platform Name: Caisson No. 2
- B. Location (Lease, Area, Block, and Block Coordinates): OCS-G 8132, Galveston Island Block 385, Latitude: 28 37' 56.788" - Longitude: 94 57' 16.588" (4116.37' FSL & 4087.34' FEL)
- C. Date Installed (Year): 1988
- D. Proposed Date of Removal (Month/Year): November, 1989
- E. Water Depth: + 95'

III. DESCRIPTION OF STRUCTURE TO BE REMOVED

A. Configuration: Structural Drawings are attached

- B. Size:
- C. Number of Legs/Casings/Pilings: One (1) Pile
- D. Diameter and Wall Thickness of Legs/Casings/Pilings: 52" X 2": 60" X 1.75"; 60" X 1.0" with 30" X 1" Conductor Inside
- E. Are Piles Grouted: Yes Inside or Outside: Inside F. Brief Description of Soil Composition and Condition: Soft to stiff: olive gray clay from 0' to 120'

IV. PURPOSE

Brief description of the reason for removing structure: Reservoir depleted, Well No. 2 was plugged and abandoned on August 26, 1989

۷. REMOVAL METHOD

A. Brief description of the method t. be used:

The conductor and caisson shall we cut using explosives. Once this is accomplished, a derrick barge will remove the caisson and load on a material barge.

Minerals Management Service Proposed Structure Removal Application OCS-G 8132, Caisson No. 2 Galveston Block 385 October 24, 1989

Page Two

V. REMOVAL METHOD (Continued)

B. If explosives are to be used, provide the following: Kind of Explosives: Octol or Composition 4 & 50 Grain per fcot Primer Cord

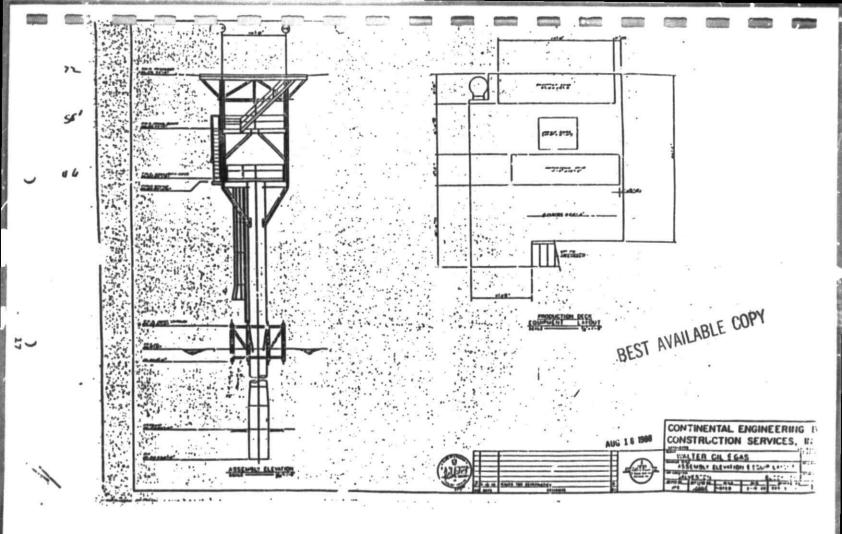
- 2. Number and Size of Charges: One (1) 50# Charge
 - a. Single or Multiple Shots: Single
 b. If Multiple Shots, Sequence and Timing of Detonations:
 - N/A/
- 3. Bulk or Shaped Charge: F.O.E.C.U.S. Device
 - a. Depth of Detonation Below Mudline: 16' below mudline
 - b. Inside or Outside Piling: Inside Piling
- C. Pre-Removal Monitoring Techniques:
 - Is the use of scare charges or acoustic devices proposed? Yes
 - If yes, provide the following:
 - a. Number and Kind: 1 Charge Primer Cord
 - b. Size of Charge: 50 Grain
 - c. Brief description of how, where, and when scare charges or acoustic devices will be used: 130' Linear Feet from Caisson, Scare Charge will be fired 5 minutes before Shape Charge fired
 - Will divers or acoustic devices be used to conduct a preremoval survey to detect presence of turtles and marine mammals? Yes If yes, briefly describe the proposed detection method:

Divers will conduct survey before firing scare charge

- D. Post-Removal Monitoring Techniques:
 - Will transducers be used to measure the pressure and impulse of the detonations? Not needed. There will be no shock wave
 - Will divers be used to survey the area after removal to determine any effects on marine life: Yes - divers will be used to verify the bottom of seafloor is clear of obstructions for 150' radius.

VI. BIOLOGICAL INFORMATION

If available, provide the results of any recent biological surveys conducted in the vicinity of the structure. If available, describe any recent observations of turtles or marine mammals at the structure site.



APPENDIX B

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B

NMFS CORRESPONDENCE



UNITED STATES DEPARTMENT OF COMMERCE National Oceanic and Atmospheric Administration National Marine Fisheries Service Washington D.C. 20235

± -

JUL 2 5 1988

Mr. William D. Bettenberg Director Minerals Management Service U.S. Department of the Interior Washington, D.C. 20240

Dear Mr. Bettenberg:

CALLE NO

Enclosed is the Biological Opinion prepared by the National Marine Fisheries Service (NMFS) pursuant to Section 7 of the Endangered Species Act (ESA) concerning potential impacts on endangered and threatened species associated with removal of certain oil and gas platforms and related structures in the Gulf of Mexico (GOM) using explosives.

This "standard" consultation covers on y those removal operations that meet specified criteria pertaining to the size of explosive charge used, detonation depth, and number of blasts per structural grouping. Consultation must be initiated on a case-by-case basis for all dismantling operations requiring the use of explosives that do not meet the established criteria.

NMFS concludes that structure removals in the GOM that fall within the established criteris are not likely to jeopardize the continued existence of listed species under the jurisdiction of NMFS. However, it is our opinion that the proposed activities may result in the injury or mortality of endangered and threatened see turtles. Therefore, pursuant to Section 7(b)(4) of the ESA, we have established a low level of incidental take, which is cumulative for all removals covered by this consultation, and terms and conditions necessary to minimize and monitor any impacts, should they occur. . The terms and conditions are contained in the enclosed incidental take statement. Also enclosed is a list of pending consultations that meet, with noted exceptions, the criteria established in the "standard" consultation. This biological opinion and the mitigating measures and terms and conditions contained in the related incidental take statement apply to these proposed removal operations. Therefore, formal consultation is concluded for these proposed actions.



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Consultation must be reinititated if: (1) the amount or extent of taking specified in the incidental take statement is exceeded; (2) new information reveals impacts of the proposed activities that may affect listed species in a manner or to an extent not considered thus far in our opinions; (3) the identified activities are modified in a manner that causes an adverse effect to listed species not previously considered; or (4) a new species is listed or critical habitat is designated that may be affected by the project.

I look forward to your continued cooperation in future consultations.

Sincerely,

= ;

James W. Brennan Jesistant Administrator for Fisheries

Enclosures

1. 17 100 13 10 10F1 1EP-)

Biological Opinion

= ___

Agency: Minerals Management Service, U.S. Department of the Interior

Activity: Consultation for Removal of Certain Outer Continental Shelf Oil and Gas Structures in the Gulf of Mexico

Consultation Conducted By: National Marine Fisheries Service (NNFS)

Date Issued:

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Beckground Informatica:

In a letter dated November 19, 1986, the Minerals Management Service (MMS) made an initial request for formal consultation pursuant to Section 7 of the Endangered Species Act (ESA) for the removal of an oifshore oil and gas platform located in the Faderal waters of the Gulf of Mexico (GOK). MMS and NMFS determined that removal of oil and gas platforms and related structures in the GOM may affect endangered and threatened marine apecies. This "may affect" determination was based on 2 possible relationship between endangered and threatened sea turtle "mortalities and the dismantling of platforms using explosives. On November 25, 1986, NMFS issued the first of a series of biological opinions addressing, in detail, the potential impacts to listed marine species that may occur as a result of OCS abandonment activities.

MMS and NMFS established procedures for expediting Section 7 consultations on platform abandonment activities in the GOM referred to as "expedited consultations." Following those procedures, approximately 44 consultations have been completed for removal operations in the GOM region. All of the consultations have concluded that the proposed abandonment activities were not likely to jeopardize the continued existence of any listed species, but that the proposed activities may result in the incidental taking of endangered and threatened sea turtles.

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The dismantling of platforms and related structures using explosives has evolved to a point where a "standard" protocol can be established for removal operations meeting certain criteria. Based upon removal techniques developed and reviewed in conjunction with the previously conducted "expedited consultations," MMS has requested, by letter of May 24, 1988, a "generic consultation" that would be applicable to all future removal operations that fall within a distinct category, defined by specific parameters. A category has been designed to include those structure types and removal techniques most commonly encountered during the expedited consultations and dismantling operations already completed. Since approximately 1000 structures that may be . "eduled for future removal fall within the parameters of the esta. 'shed category, MMPS agrees that a "generic" consultation is app. "viate at this time. The objective of the consultation is . reduce the administrative burden on both MMS and MKFS for con. Tting repetitive consultations on activities that may result in similar impacts to listed species and that require identical mitigating measures to maintain adequate protection for such species. This biological opinion responds to MMS' May 24, 1988, consultation request. The opinion is based on the best scientific and commercial data presently available and incorporates information from: 1) previous MMS Summary Evaluations, 2, previous MMFS biological opinions on pistform removal, 3) the scientific literature, and 4) other pertinent and available information. Consultation must be reinitiated if new information becomes available concerning impacts to listed species that would alter the conclusions reached in this opinion or require modification of the measures identified in the attached incidental take statement. Consultation will continue on a case-by-case basis for those structure removals that do not meet the criteria established for "standard" removals.

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Description of Proposed Action:

The proposed action involves the removal, by explosive means, of offshore oil and gas structures located in Federal waters in the Gulf of Mexico. Removal of the structures will be accomplished by severing the support pilings, caissons, well conductors, etc., using varying amounts of explosives to permit salvags of the structures. This involves the placement of explosives inside or outside of supporting structures and detonating charges primarily using electronically controlled signals.

This "generic" consultation considers only inose removal operations that meet certain criteria pertaining to the size of the explosive charge used, detonation depths, and number of blasts per structural grouping. The specific criteria established to cover such removals are as follows:

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 Use of high velocity explosives (detonation rate greater than 7,600 meters/second).

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 A maximum of eight individual blasts per group of detonations with charges staggered at an interval of 0.9 seconds (900 milliseconds).

3) Charges must be set at a minimum depth of 15 feet below the sediment surface. Severing of structures above the sediment surface "open water" must be accomplished by mechanical (nonexplosive) methods.

 The maximum amount of explosives per detonation is not to exceed 50 pounds.

Species Occurring in the Project Area:

Listed species under the jurisdiction of NMPS that may occur in the project area:

COMMON NAME	SCIENTIFIC NAME	STATUS	LISTED
right whale	Eubalaena glacialia	ε	6/2/70
finback whole	Balaenopters physelus	E	6/2/70
humpback whale	Magapters novaesneliae	Ξ	1/3/70
sei whale	Balaenopters borealis	ε	5/2/70
sport whale	Physeter catodon	E	6/2/70
green turtle	Chelonia Bydas	Th E.	7/28/76
Kemp's ridley turtle	Lepidochelys kaspi	x	12/2/70
leatherback turtle	Dermochelys coriaces	E	6,'2/70
loggerhead	Carotta caretta	Th	7/28/78
hawksbill turtle	Erstmochelys imbricata		6/2/70

*All of the U.S. green turtle populations are listed as threatened except the Florida breeding population, which is listed as endangered. 100 17 168 13 42 14FE SER!

No critical habitat has been designated in the project area for the above species.

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Assessment of Impacts:

Based upon their known distribution and abundance in the GOM, endangered whales are believed unlikely to occur in the vicinity of the proposed structure removal activities, and, therefore, unlikely to be adversely affected by the proposed action.

Previous NMFS biological opinion: (November 25, 1986 and February 26, 1987) have addressed, in detail, removal of structures in the GOM. Accounts of encangered and threatened species which occur in the project area, and the "Assessment of Impacts" contained in these prior opinions also apply to this consultation and are incorporated by reference.

In summary, the opinions referenced above acknowledge the existence of a possible relationship between the use of underwater explosives in removing platforms and related structures and the occurrence of stranded sea turtles, marine mammal* (<u>Turaiors truncatus</u>) and fish. Limited experiments conducted by NMFS, Galveston Laboratory confirm that sea turtles (and other marine vertebrates) found in proximity to petroleum platforms can be injured or killed by removal operations employing underwater explosives (Klima, 1986).

Technology most commonly used in the dismantling of platforms includes: bulk explosives, shaped explosive charges, sechanical and abrasive outters and underwater are outtars. The uss of bulk explosives has become the industry's standard procedure for severing pilings, will conductors and related supporting structures (approx. 968 use). When veing bulk charges, the inmide of the structure can be jetted out to at least 15 feet below the mediment floor to allow placement of explosives inside of the structure, resulting in a decrease in the impulse and pressure forces released into the water column upon detonation. The use of high velocity shaped charges is reported to have some advantages over bulk explosives and has been used in combination w th smaller bulk charges. The cutting action obtained by a shaped charge is accomplished by focusing the explosive energy with a conical metallic liner. A major advantage associated with use of high velocity shaped charges is that a smaller amount of explosive charge is required to sever the structure, which also results in reductions in the impulse and pressure forces released into the vater column. Use of mechanical cutters and underwater arc cutters is successful in some circumstances and do not , roduce the impulse and pressure forces associated with detonation of explosives, however, these mothods are, in most instances, more time consuming, costly and more haserdous to divers. As a result, these methods are not used on a routine basis (MMS Report on Platform Removal Techniques).

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Based upon data obtained during previously conducted "expedited" consultations on platform removals, the following is a comparison of the types of explosives most likely to be used in the proposed removal operations:

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Explosive	Detonating Velocity	Brisance*	
RDX	approx. 8,199 m/sec.	1.35	
C-4	approx. 8,001 m/sec.	1.15	
CompB	approx. 7,803 m/sec.	1.32	

* Brisance is the measure of shattering power as compared to TNT which has brisance of 1.00. (MMS Report on Platform Removal Techniques, 1986.)

The proposed removal operations will be accomplished using high velocity explosives. Use of this type of explosive charge shou i minimize the duration of the impulse and pressure forces produced by detonation of the charges, while providing the amount of force required to sever the structures. According to NHS, restricting the grouping of detonations to eight individual blasts per group and staggering blasts by 0.9 seconds (900 milliseconds) will minimize the area affected by the blasts and suppress phasing of shock waves, thereby decreasing the cumulative effects of the blasts. In addition, since all detonations will occur at least 15 feet below the sediment surface and no more than 50 pounds of emplosives per blact will be permitted, the amount of residual unargy released into the marine environment should be reduced significantly. As a result, NHS believes that minimal shock and impulse forces will be valeased in the visinity of ramoval operations at any given time.

To date, of approximately 44 previously co. ducted consultations covering abandonment activities, about 33 structure removals have been completed. Each removal operation was unitored by MKPS observers and was conducted using appropriate mitigating measures. At the present time, eight turtled have been sighted in areas near structures being dismentled, at least two of which were green turtles. Of the eight documented sightings, one turtle was reported to be floating on it's back near a platform after detonation of charges, apparently stunned or injured. No other incidents of sea turtle injury or mortality have been reported. Therefore, NMFS believes that the proposed actions are not likely to result in significant adverse impacts to endangered and threatened sea turtle populations.

Conclusions:

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Based on the above, it is our opinion that removal of platforms and related structures in the GON is not likely to jeopardize the continued existence of threatened and endangered species under the jurisdiction of MMFS. However, NMFS concludes that the proposed activities may result in the injury or mortality of loggerhead, Kemp's ridley, green, hawksbill and leatherback turtles. Therefore, pursuant to Section 7(b)(4) of the ESA, we have established a low level of incidental take and terms and conditions necessary to minimize and monitor this impact. Compliance with these terms and conditions is the responsibility of MMS and the permit applicant.

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Reinitiation of Consultation:

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Consultation must be reinitiated if: 1) the amount or extent of taking specified in the incidental take statement is met or exceeded: 2) new information reveals impacts of the project that may affect listed species in a manner or to an extent not considered in this opinion: 3) the identified activities are modified in a manner that causes an adverse effect on listed species not previous y considered: or 4) a new species is listed or critical habitat is designated that may be affected by the proposed activities. 11 17 158 10 45 MPS SERO

INCIDENTAL TAKE STATEMENT

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Section 7(b)(4) of the Endangered Species Act requires that when a proposed agency action is found to be consistent with Section 7(a)(2) of the Act and the proposed actions may incidentally take individuals of listed species, NMFS will issue a statement that specifies the impact (amount or extent) of such incidental taking. Incidental taking by the Federal agency or applicant that complies with the specified terms and conditions of this statement is authorized and exempt from the taking prohibitions of the ESA.

Based on stranding records, incidental captures aboard connercial shring vessels and historical data, five species of sea turtles are known to occur in northern Gulf of Mexico waters. Current available information on the relationship between sea turtle mortality and the use of high-velocity explosives to remove oil platforms indicates that injury and/or death of sea turtles may result from the proposed actions. Therefore, pursuant to Section 7 (b) (4) of the ESA, an incidental take (by injury or mortality) level of one documented Kamp's ridley green, hawksbill or leatherback turtle or ten loggerhead turtles is set for all removal operations conducted under the terms and conditions of this incidental take statement. The level of taking specified here is cusulative for all removals covered by this consultation. If the incidental take meets or exceeds this specified level, MS must reinitiate consultation. The Southeast Region, NKFS, will cooperate with MMS in the review of the incident to determine the need for developing further mitigation measures.

The reasonable and prudent measures that NMPS believes are necessary to minimize the impact of incidental takings have been discussed with NMS and will be incorporated in the removal design for "standard" structure removals. The following terms and conditions are established for these removals to implement the identified mitigation measures and to document the incidental take should such take occur:

1) Qualified observer(s), as approved by NNFS, must be used to monitor the area around the site prior to, during and after detonation of charges. Observer coverage will begin 48 hours prior to detonation of charges. If sea turtles are observed in the vicinity of the platform and thought to be resident at the site, pre- and post-detonation diver surveys sust be conducted.

2) On days that blasting operations occur, a 30-minute aerial survey must be conducted within one hour before and one hour after each blasting episode. The NMFS-approved observer and/or NMFS on-site personnel (NMFS employee only) must be used to check for the presence of turtles and, if possible, to identify species. If weather conditions (fog, excessive winds, etc.) make it impossible to conduct aerial surveys, blasting activities may be allowed to proceed if approved by the NMFS and/or MMS personnel on-site.

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3) If sea turtles are observed in the vicinity of the platform (within 1000 yards of the site) prior to detonating charges, blasting will be delayed until attempts are successful in removing them at least 1000 yards from the blast site. The aerial survey must be repeated prior to resuming detonation of charges.

4) Detonation of explosives will occur no sconer than 1 hour following sunrise and no later than 1 hour prior to sunset. However, if it is determined by NMPS and/or NME on-site personnel that special circumstances justify a modification of these time restrictions and that such modification is not likely to adversely impact listed species, blasting may be allowed to proceed outside of this time frame.

5) During all diving operations (working dives as required in the course of the removals), divers will be instructed to scan the subsurface areas surrounding the platform (blasting) sites for turtles and marine mammals. Any sightings must be reported to the NMFS or NMS on-site personnel. Upon completion of blasting, divers must report and attempt to recover any sighted injured or dead sea turtles or marine mammals.

6) Charges must be staggered 0.9 seconds (900 milliseconds) for each group of structures, to minimize the cumulative effects of the blasts. If a removal operation involves multiple groupings of structures, the interval between detonation of charges for each group should be minimized to avoid the "chumming" effect. Whenever such intervals exceed 90-minutes, the aerial survey must be repeated.

7) The use of scare charges should be avoided to minimize the "chumming effect." Use of scare charges may be allowed only if approved by the NNFS and/or NNS on-site personnel.

8) A report summarizing the results of the removal and mitigation measures must be submitted to the MMS Gulf of Mexico Region within 15 working days of the removal. A copy of the report must be forwarded to NMPS, Southeast Region. 1

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This incident: 1 take statement applies only to endangered and threatened sea turtles. In order to allow an incidental take of a marine mammal species, the taking must be authorized under Section 101(a) (5) of the Marine Mammal Protection Act of 1972. Although interest has been expressed in obtaining an exception author sing a limited take of dolphins incidental to abandonment active as, no marine mammal take is authorized until appropriate small ... ke regulations are in place and related "Letters of Authorization" are issued.

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REFERENCES

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- National Marine Fisheries Service, 1987. Biological Opinion Concerning Proposed Removal of Pennsoil Company's Platform A, Located in Vermillion Block 228, Gulf of Mexico. 24 pp.
- Renaud, N. and G. Gitschlag, 1987. Study of Biological Impacts of the Explosive Removal of an Offshore Platform (Pennsoil Platform - Vermillion 228A). Unpublished Trip Report to NNFS, SEFC, Galveston Laboratory. Spp.

1	Operator	Lease Area	Block	Structure
40	Mobil Exploration and Producing Company U.S. Inc.		354	A
	68	Vermilion	182	A
41	Kerr-McGee Corporation	Ship Shoel	296	A
42	Conaco Inc.	Ship Shoal	206	A
	•	Vermilion	242	A
43	Nobil Exploration and Producing Company U.S. Inc.	West Cameron	132	1
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44	Tenneco Oil Exploration and Production	East Cameron	255	
45*	Mobil Exploration and Producing Company U.S. Inc.	Eugene Island	119	c
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46	Mobil Exploration and Producing Company U.S. Inc.	Vermilion	76	1
47	Samaden Oil Corporation	Galverton	341	
6.8	Conoco Inc.	Grand Isle	63	A
		*	54	3
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9	Nobil Exploration and Producing Company U.S. Inc.	Main Pass	91	2
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57*		High In., E. Ad	A-342	
58	BHP Petroleum	Nigh Island	A-507	
59	Nobil Exploration and Producing Company U.S. Inc.	East Caseron	14	5
60	PMP Operating Company	West Camaron	464	A
61	Amoco Production Company	S. Marsh Island	33	A

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Consultations whose numbers include an asterisk (*) did not totally fall under the parameters of this "standard " consultation, therefore, only those removals meeting the parameters are approved and further consultation will be necessary for the exceptions.